(Original Signature of Member)

116TH CONGRESS 2D Session



To provide tax incentives that support local newspapers and other local media, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mrs. KIRKPATRICK introduced the following bill; which was referred to the Committee on ______

A BILL

To provide tax incentives that support local newspapers and other local media, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Local Journalism Sus-

5 tainability Act".

6 SEC. 2. CREDIT FOR LOCAL NEWSPAPER SUBSCRIPTIONS.

- 7 (a) IN GENERAL.—Subpart A of part IV of sub-
- 8 chapter A of chapter 1 of the Internal Revenue Code of

1 1986 is amended by inserting after section 25D the fol-2 lowing new section

3 "SEC. 25E. LOCAL NEWSPAPER SUBSCRIPTIONS.

4 "(a) IN GENERAL.—In the case of an individual, 5 there shall be allowed as a credit against the tax imposed 6 by this chapter for the taxable year an amount equal to 7 the applicable percentage of amounts paid or incurred for 8 subscriptions to one or more local newspapers for the per-9 sonal use of the taxpayer.

10 "(b) ANNUAL DOLLAR LIMITATION.—The credit al11 lowed under subsection (a) to any taxpayer for any taxable
12 year shall not exceed \$250.

13 "(c) APPLICABLE PERCENTAGE.—For purposes of14 this section, the term 'applicable percentage' means—

15 "(1) in the case of the first taxable year to16 which this section applies, 80 percent, and

17 "(2) in the case of any subsequent taxable year,18 50 percent.

19 "(d) LOCAL NEWSPAPER.—For purposes of this sec-20 tion—

21 "(1) IN GENERAL.—The term 'local newspaper'
22 means any print or digital publication if—
23 "(A) the primary content of such publica24 tion is news and current events, and

1	"(B) at least 51 percent of the readers of
2	such publication (including both print and dig-
3	ital versions) reside in—
4	"(i) a single State or a single posses-
5	sion of the United States, or
6	"(ii) a single area with a 200-mile ra-
7	dius.
8	"(2) CONTINUOUS QUALIFICATION.—The re-
9	quirements of subparagraphs (A) and (B) of para-
10	graph (1) shall not be treated as met unless such re-
11	quirements are met at all times during the period
12	beginning on the date which is 2 years before the
13	date of the enactment of this section and ending on
14	the date that the subscription described in sub-
15	section (a) is paid or incurred.
16	"(3) Application to certain organizations
17	EXEMPT FROM TAX.—In the case of any print or
18	digital publication which is published by any organi-
19	zation described in section $501(c)$ and exempt from
20	tax under section 501(a)—
21	"(A) such publication shall be treated as a
22	local newspaper only if the publication of print
23	and digital publications is the primary activity
24	of such organization, and

"(B) any person making a charitable contribution (as defined in section 170(c)) to such
organization may elect to treat such contribution as an amount paid or incurred for a subscription to which this section applies in lieu of
treating such contribution as a charitable contribution for purposes of section 170.

8 "(e) TERMINATION.—No credit shall be allowed 9 under this section for any amount paid or incurred in a 10 taxable year ending after the close of 5-year period begin-11 ning on the date of the enactment of this section.".

(b) CLERICAL AMENDMENT.—The table of sections
for subpart A of part IV of subchapter A of chapter 1
is amended by inserting after the item relating to section
25D the following new item:

"Sec. 25E. Local newpaper subscriptions.".

(c) EFFECTIVE DATE.—The amendments made by
this section shall apply to amounts paid or incurred in taxable years ending after the date of the enactment of this
Act.

20 SEC. 3. PAYROLL CREDIT FOR COMPENSATION OF JOUR-21 NALISTS.

(a) IN GENERAL.—In the case of an eligible newspaper employer, there shall be allowed as a credit against
the taxes imposed by section 3111(a) of the Internal Revenue Code of 1986 for each calendar quarter an amount

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equal to the applicable percentage of the qualified jour nalism compensation paid to each individual for such cal endar quarter.

4 (b) LIMITATIONS AND REFUNDABILITY.—

5 (1) COMPENSATION TAKEN INTO ACCOUNT.—
6 The amount of qualified journalism compensation
7 paid with respect to any individual which may be
8 taken into account under subsection (a) during any
9 calendar quarter by the eligible newspaper employer
10 shall not exceed \$12,500.

11 (2)CREDIT LIMITED TO EMPLOYMENT 12 TAXES.—The credit allowed by subsection (a) with 13 respect to any calendar quarter shall not exceed the 14 applicable employment taxes (reduced by any credits 15 allowed under subsections (e) and (f) of section 16 3111 of the Internal Revenue Code of 1986, sections 17 7001 and 7003 of the Families First Coronavirus 18 Response Act, and section 2301 of the CARES Act) 19 on the wages paid with respect to the employment 20 of all the employees of the eligible newspaper em-21 ployer for such calendar quarter.

22 (3) Refundability of excess credit.—

23 (A) IN GENERAL.—If the amount of the
24 credit under subsection (a) exceeds the limita25 tion of paragraph (2) for any calendar quarter,

such excess shall be treated as an overpayment
 that shall be refunded under sections 6402(a)
 and 6413(b) of the Internal Revenue Code of
 1986.
 (B) TREATMENT OF PAYMENTS.—For pur-

6 poses of section 1324 of title 31, United States 7 Code, any amounts due to the employer under 8 this paragraph shall be treated in the same 9 manner as a refund due from a credit provision 10 referred to in subsection (b)(2) of such section. 11 (c) DEFINITIONS.—For purposes of this section— 12 (1) APPLICABLE PERCENTAGE.—The term "applicable percentage" means-13 14 (A) in the case of each of the first 4 cal-15 endar quarters to which this section applies, 50 16 percent, and 17 (B) in the case of each calendar quarter 18 thereafter, 30 percent. 19 ELIGIBLE NEWSPAPER EMPLOYER.—The (2)term "eligible newspaper employer" means, with re-20 21 spect to any calendar quarter, any employer if sub-22 stantially all of the gross receipts of such employer 23 for such calendar quarter are derived from the trade

24 or business of publishing print or digital publica-

25 tions—

1	(A) the primary content of which is news
2	and current events, and
3	(B) at least 51 percent of the readers of
4	which reside in—
5	(i) a single State or a single posses-
6	sion of the United States, or
7	(ii) a single area with a 200-mile ra-
8	dius.
9	(3) Qualified Journalism compensation.—
10	(A) IN GENERAL.—The term "qualified
11	journalism compensation" means—
12	(i) wages paid by an eligible news-
13	paper employer to an employee for service
14	as a journalist, and
15	(ii) in the case of remuneration paid
16	to an individual who is not an employee of
17	the employer, such remuneration as would
18	described in clause (i) if such individual
19	were such an employee.
20	(B) JOURNALIST.—The term "journalist"
21	means any individual who regularly gathers,
22	prepares, collects, photographs, records, writes,
23	edits, reports, or publishes news or information
24	that concerns local, national, or international

1	events or other matters of public interest for
2	dissemination to the public.

3 (4) SECRETARY.—The term "Secretary" means
4 the Secretary of the Treasury or the Secretary's del5 egate.

6 (5) OTHER TERMS.—Any term used in this sec7 tion which is also used in chapter 21 of the Internal
8 Revenue Code of 1986 shall have the same meaning
9 as when used in such chapter.

(d) AGGREGATION RULE.—All persons treated as a
single employer under subsection (a) or (b) of section 52
of the Internal Revenue Code of 1986, or subsection (m)
or (o) of section 414 of such Code, shall be treated as
one employer for purposes of this section.

(e) CERTAIN RULES TO APPLY.—For purposes of
this section, rules similar to the rules of sections 51(i)(1)
and 280C(a) of the Internal Revenue Code of 1986 shall
apply.

(f) CERTAIN GOVERNMENTAL EMPLOYERS.—This
credit shall not apply to the Government of the United
States, the government of any State or political subdivision thereof, or any agency or instrumentality of any of
the foregoing.

24 (g) ELECTION NOT TO HAVE SECTION APPLY.—This25 section shall not apply with respect to any eligible news-

paper employer for any calendar quarter if such employer
 elects (at such time and in such manner as the Secretary
 may prescribe) not to have this section apply.

4 (h) Special Rules.—

5 (1) EMPLOYEE NOT TAKEN INTO ACCOUNT 6 MORE THAN ONCE.—An employee shall not be in-7 cluded for purposes of this section for any period 8 with respect to any employer if such employer is al-9 lowed a credit under section 51 of the Internal Rev-10 enue Code of 1986 with respect to such employee for 11 such period.

(2) DENIAL OF DOUBLE BENEFIT.—Any wages
taken into account in determining the credit allowed
under this section shall not be taken into account for
purposes of determining the credit allowed under
section 45S of such Code.

17 (3) THIRD PARTY PAYORS.—Any credit allowed
18 under this section shall be treated as a credit de19 scribed in section 3511(d)(2) of such Code.

(i) TRANSFERS TO FEDERAL OLD-AGE AND SURVIVORS INSURANCE TRUST FUND.—There are hereby appropriated to the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance
Trust Fund established under section 201 of the Social
Security Act (42 U.S.C. 401) amounts equal to the reduc-

1 tion in revenues to the Treasury by reason of this section
2 (without regard to this subsection). Amounts appropriated
3 by the preceding sentence shall be transferred from the
4 general fund at such times and in such manner as to rep5 licate to the extent possible the transfers which would have
6 occurred to such Trust Fund or Account had this section
7 not been enacted.

8 (j) TREATMENT OF DEPOSITS.—The Secretary shall 9 waive any penalty under section 6656 of the Internal Rev-10 enue Code of 1986 for any failure to make a deposit of 11 any applicable employment taxes if the Secretary deter-12 mines that such failure was due to the reasonable anticipa-13 tion of the credit allowed under this section.

14 (k) REGULATIONS AND GUIDANCE.—The Secretary
15 shall issue such forms, instructions, regulations, and guid16 ance as are necessary—

(1) to allow the advance payment of the credit
under subsection (a), subject to the limitations provided in this section, based on such information as
the Secretary shall require,

(2) to provide for the reconciliation of such advance payment with the amount advanced at the
time of filing the return of tax for the applicable calendar quarter or taxable year, and

1 (3) with respect to the application of the credit 2 under subsection (a) to third party payors (including 3 professional employer organizations, certified profes-4 sional employer organizations, or agents under sec-5 tion 3504 of the Internal Revenue Code of 1986), 6 including regulations or guidance allowing such 7 payors to submit documentation necessary to sub-8 stantiate the eligible employer status of employers 9 that use such payors.

(1) APPLICATION.—This section shall only apply to
the first 20 calendar quarters beginning after the date of
the enactment of this Act.

13 SECTION 4. CREDIT FOR ADVERTISING IN LOCAL NEWS14 PAPERS AND LOCAL MEDIA.

(a) IN GENERAL.—Subpart D of part IV of subchapter A of chapter 1 of the Internal Revenue Code of
17 1986 is amended by adding at the end the following new
section:

19 "SEC. 45U. ADVERTISING IN LOCAL NEWSPAPERS AND20LOCAL MEDIA.

"(a) IN GENERAL.—For purposes of section 38, in
the case of any eligible small business, the local media advertising credit determined under this section for any taxable year is an amount equal to the applicable percentage

of the qualified local media advertising expenses paid or
 incurred by the taxpayer during such taxable year.

3 "(b) LIMITATION.—The credit allowed under sub4 section (a) to any taxpayer for any taxable year shall not
5 exceed—

6 "(1) in the case of the first taxable year to
7 which this section applies, \$5,000, and

8 "(2) in the case of any subsequent taxable year,
9 \$2,500.

10 "(c) APPLICABLE PERCENTAGE.—For purposes of
11 this section, the term 'applicable percentage' means—

12 "(1) in the case of the first taxable year to13 which this section applies, 80 percent, and

14 "(2) in the case of any subsequent taxable year,15 50 percent.

16 "(d) ELIGIBLE SMALL BUSINESS.—For purposes of this section, the term 'eligible small business' means any 17 person for any taxable year if the average number of full-18 time employees (as determined for purposes of deter-19 mining whether an employer is an applicable large em-20 21 ployer for purposes of section 4980 H(c)(2) of the Internal 22 Revenue Code of 1986) employed by such person during 23 such taxable year was less than 1,000.

24 "(e) QUALIFIED LOCAL MEDIA ADVERTISING EX25 PENSES.—For purposes of this section—

"(1) IN GENERAL.—The term 'qualified local
media advertising expenses' means amounts paid or
incurred in the ordinary course of a trade or business for advertising in a local newspaper (as defined
in section 25E(d)) or a broadcast of a local radio or
television station.

7 "(2) LOCAL RADIO OR TELEVISION STATION.—
8 The term 'local radio or television station' means
9 any broadcast radio or television station licensed by
10 the Federal Communications Commission to serve a
11 local community.

12 "(f) Special Rules.—

"(1) DENIAL OF DOUBLE BENEFIT.—No deduction shall be allowed for any qualified local media
advertising expenses otherwise allowable as a deduction for the taxable year which is equal to the
amount of the credit determined for such taxable
year under subsection (a).

"(2) AGGREGATION RULE.—All persons treated
as a single employer under subsection (a) or (b) of
section 52 of the Internal Revenue Code of 1986, or
subsection (m) or (o) of section 414 of such Code,
shall be treated as one employer for purposes of this
section.

"(g) TERMINATION.—No credit shall be allowed
 under this section for any amount paid or incurred in a
 taxable year ending after the close of 5-year period begin ning on the date of the enactment of this section.".

5 (b) Credit Allowed as Part of General Busi-6 NESS CREDIT.—Section 38(b), as amended by the pre-7 ceding provisions of this Act, is further amended by strik-8 ing "plus" at the end of paragraph (32), by striking the period at the end of paragraph (33) and inserting ", plus", 9 and by adding at the end the following new paragraph: 10 11 "(34) in the case of an eligible small business, 12 the local media advertising credit determined under

13 section 45U(a).".

(c) CLERICAL AMENDMENT.—The table of sections
for subpart D of part IV of subchapter A of chapter 1
of such Code is amended by adding at the end the following new item:

"Sec. 45U. Advertising in local newspapers and local media.".

18 (d) EFFECTIVE DATE.—The amendments made by
19 this section shall apply to amounts paid or incurred in tax20 able years ending after the date of the enactment of this
21 Act.